COMMISSIONERS **BOB STUMP - Chairman GARY PIERCE BRENDA BURNS BOB BURNS** SUSAN BITTER SMITH





ARIZONA CORPORATION COMMISSION

RECEIVED AZ CORP COMMISSION DOCKET CONTROL

DATE:

SEPTEMBER 23, 2014

DOCKET NO .:

W-01445A-05-0469

2014 SEP 23 AM 9 N6

TO ALL PARTIES:

ORIGINAL

Enclosed please find the recommendation of Administrative Law Judge Sasha Paternoster. The recommendation has been filed in the form of an Order on:

ARIZONA WATER COMPANY (ORDER EXTENDING TIME DEADLINE IN DECISION NOS. 68607, 71475, AND 73220)

Pursuant to A.A.C. R14-3-110(B), you may file exceptions to the recommendation of the Administrative Law Judge by filing an original and thirteen (13) copies of the exceptions with the Commission's Docket Control at the address listed below by 4:00 p.m. on or before:

OCTOBER 2, 2014

The enclosed is NOT an order of the Commission, but a recommendation of the Administrative Law Judge to the Commissioners. Consideration of this matter has tentatively been scheduled for the Commission's Open Meeting to be held on:

OCTOBER 16, 2014

For more information, you may contact Docket Control at (602) 542-3477 or the Hearing Division at (602) 542-4250. For information about the Open Meeting, contact the Executive Director's Office at (602) 542-3931.

Arizona Corporation Commission

DOCKETED

SEP 2 3 2014

DOCKETED BY

EXECUTIVE DIRECTOR

1200 WEST WASHINGTON STREET; PHOENIX, ARIZONA 85007-2927 / 400 WEST CONGRESS STREET; TUCSON, ARIZONA 85701-1347 www.azcc.gov

This document is available in alternative formats by contacting Shaylin Bernal, ADA Coordinator, voice phone number 602-542-3931, E-mail SABernal@azcc.gov.

1 BEFORE THE ARIZONA CORPORATION COMMISSION 2 COMMISSIONERS 3 BOB STUMP - Chairman **GARY PIERCE** 4 **BRENDA BURNS BOB BURNS** 5 SUSAN BITTER SMITH 6 IN THE MATTER OF THE APPLICATION OF DOCKET NO. W-01445A-05-0469 7 ARIZONA WATER COMPANY, AN ARIZONA CORPORATION, TO EXTEND ITS EXISTING DECISION NO. 8 CERTIFICATE OF CONVENIENCE AND NECESSITY AT CASA GRANDE, PINAL ORDER EXTENDING TIME 9 COUNTY, ARIZONA. DEADLINE CONTAINED IN **DECISION NOS. 68607, 71475, AND** 10 11 Open Meeting 12 October 16, 2014 Phoenix, Arizona 13 BY THE COMMISSION: 14 15 Having considered the entire record herein and being fully advised in the premises, the 16 Arizona Corporation Commission ("Commission") finds, concludes, and orders that: 17 FINDINGS OF FACT 18 On March 23, 2006, the Commission issued Decision No. 68607, approving the 1. 19 application of Arizona Water Company ("AWC" or "Company") for an extension of its water 20 Certificate of Convenience and Necessity ("CC&N"). The Decision approved the extension of 21 AWC's CC&N to include areas referred to as parcels 1, 3, 4, 5, 6, 7, and 8. Pursuant to Commission 22 Decision No. 68607, Arizona Water was required to file the following: 23 a copy of the Approval to Construct ("ATC") issued by the Arizona Department 24 of Environmental Quality ("ADEQ") for the facilities needed to serve each of the parcels within two years of the effective date of the Decision; 25 a copy of one developers' Certificates of Assured Water Supply ("CAWS") for each of the parcels within two years of the effective date of the Decision; and 26 a copy of the fully executed main extension agreements ("MXAs") for water 27 facilities for each parcel within two years of the effective date of the Decision. 28

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- 2. On February 12, 2007, AWC filed all of the compliance items required for Parcel 6. At that time, compliance items still remained for Parcels 3, 4, 5, and 7.
- On January 28, 2008, AWC filed a request for an extension of time, until March 23, 3. 2010, to comply with Decision No. 68607. AWC requested an extension of the deadline to obtain the MXAs, ATCs, and CAWS for the remaining parcels.
- On February 19, 2008, the Commission's Utilities Division ("Staff") filed a response 4. recommending approval of AWC's request for an extension of time, until March 23, 2010.
- 5. On March 11, 2008, by Procedural Order, AWC's request for an extension of time was approved for the Company to file copies of the remaining compliance items by March 23, 2010.
- On October 2, 2009, AWC filed a second request for an extension of time, until March 23, 2012, to comply with Decision No. 68607. AWC's extension request stated that: additional time was needed due to the housing market decline;2 the Arizona Department of Water Resources ("ADWR") had not completed the approval process for the Company's Physical Availability Demonstration ("PAD") application; approval of the PAD is a "precursor" to obtaining a CAWS; and, because the extension area is located within the Pinal Active Management Area ("AMA"), developers cannot plat a subdivision without a CAWS. AWC submitted letters from the current owners of Parcels 3, 4, 5 and 7, showing the owners' continued desire to develop their properties and to receive water service from AWC. AWC further stated that denial of its request to extend the time deadline would be harmful to a recovery of the housing market in the area.
- 7. On November 27, 2009, Staff filed a response to AWC's second request for an extension of time to comply with Decision No. 68607. In its response, Staff expressed concerns over both the number of times AWC had requested that the time deadlines be extended and the length of Nonetheless, Staff recommended granting AWC's request based on the time to comply. Commission's recent discussions regarding the length of extension requests. According to Staff, in

Decision No. 68607 did not require any compliance items for Parcel 1. The Decision granted an Order Preliminary for Parcel 8, and AWC was required to obtain a consent, franchise, or permission from the City of Eloy, within one year of the date of the Decision. AWC was unable to satisfy the requirement for Parcel 8 and the Order Preliminary became null and void.

² AWC's request noted that housing permits had dropped from an annual peak of 11,371 in 2005 to 3,104 in 2008, for single family residences issued in Pinal County.

deciding whether a request for an extension of time should be granted, the Commission would consider the condition of the housing market and recession; the need to comply with state agency requirements; the need for long-term planning; and the complexity of the issues involved in the request for an extension of time.

- 8. On January 26, 2010, the Commission issued Decision No. 71475 and found that AWC had filed a timely request for an extension of the time deadlines contained in Decision No. 68607. Based on the following: the recent housing market decline; the current economic recession; the length of time needed for developers and utilities to meet state agency requirements; and the continuing desire expressed by property owners in the extension area to have AWC provide water utility service in the extension area, the Commission granted AWC an extension of time, until March 23, 2012, to comply with Decision No. 68607.
- 9. On October 5, 2011, AWC filed a third request for an extension of time until March 23, 2014, to file the required documentation as required by Decision Nos. 68607 and 71475 for parcels 3, 4, 5 and 7.
- 10. On December 25, 2011, and February 28, 2012, the Company filed two addendums to its third request for an extension of time to comply with Decision Nos. 68607 and 71475 and included copies of letters from property owners or their representatives who expressed their continued desire for service to their properties by AWC.
- 11. On April 26, 2012, Staff filed its response to the Company's continuing request for an extension of time to meet the Commission's compliance requirements for parcels 3, 4, 5, and 7, as discussed herein, and noted the ongoing problems associated with real estate development in Arizona.
- 12. Staff, in its response, related that AWC had obtained the approval of the Arizona ADWR for a PAD for the Company's Pinal Valley system (which includes parcels 3, 4, 5, and 7). The Company described the PAD as "an important precursor to, and a necessary requirement for obtaining a CAWS" and stated that, in conjunction with ADEQ's approval, the combination represents sufficient compliance on the CAWS condition reflected in Decision No. 68607. Additionally, the Company provided letters from property owners in parcels 3, 4, 5, and 7 reiterating their requests for service and their intent to develop within the approximate timeframe of the

1 requested extension.

13. On June 5, 2012, the Commission issued Decision No. 73220 which approved AWC's request for an extension of time, until March 23, 2014, to file compliance items pursuant to Decision No. 68607. Based on Staff's analysis of AWC's ongoing efforts to proceed with the extension of its CC&N during a severe economic downturn, the Commission granted AWC additional time to provide the required copies of the MXAs, ATCs and CAWS for parcels 3, 4, 5 and 7.

- 14. On March 10, 2014, AWC filed its fourth Request for Additional Time for Compliance Filing ("Request"). The Request seeks an extension of time until March 23, 2016 to comply with Decision No. 68607. The Request states an extension of time is needed due to the severe economic conditions that continue to batter the Arizona real estate market, resulting in the delay of residential and mixed-use development. The Request also included six letters from property owners or property owner representatives, documenting their continuing desire to obtain water service from AWC.
- 15. On July 1, 2014, AWC docketed a Supplement to Request for Additional Time for Compliance Filing. The filing included the final two ownership letters relating to the extension area.
- 16. On July 9, 2014, Staff filed a memorandum stating that it does not object to AWC's request for an extension of time, until March 23, 2016, to comply with Decision No. 68607. Staff stated that it recommends the time extension be granted given the difficult development landscape that has existed in Arizona and the property owners' continuing request for service.
- 17. Based on the letters from 100 percent of the property owners in the extension area demonstrating a continuing need for service and the effect of the economy on development in the extension area, we find AWC's request for an extension of time to comply with Decision No. 68607 is reasonable and should be granted.

CONCLUSIONS OF LAW

- 1. Arizona Water Company is a public service corporation within the meaning of Article XV of the Arizona Constitution and A.R.S. §§40-281 and 40-282.
- 2. The Commission has jurisdiction over Arizona Water Company and the subject matter of the request for an additional extension of time to comply with Commission Decision No. 68607.

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| 1 | 3. Arizona Water Con | mpany's request for an extension of ti | me, until March 23, 2016, to | |
| 2 | comply with the requirements outlined in Decision No. 68607, is reasonable and should be granted. | | | |
| 3 | ORDER | | | |
| 4 | IT IS THEREFORE ORDERED that Arizona Water Company's deadline to comply with the | | | |
| 5 | compliance requirements initially set forth in Commission Decision No. 68607, and modified by | | | |
| 6 | Decision Nos. 71475 and 73220, as discussed herein, shall be extended to March 23, 2016. | | | |
| 7 | IT IS FURTHER ORDERED that this Decision shall become effective immediately. | | | |
| 8 | BY ORDER OF THE ARIZONA CORPORATION COMMISSION. | | | |
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| 14 | | IN WITNESS WHEREOF, I, | | |
| 15 | | Director of the Arizona Corporation Commission, have hereunto set my hand and caused the official seal of the Commission to be affixed at the Capitol, in the City of Phoenix, this day of 2014. | | |
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| 18 19 | | JODI JERICH | • | |
| 20 | | EXCUTIVE DIRECTOR | | |
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DECISION NO.

| 1 | SERVICE LIST FOR: | ARIZONA WATER COMPANY | | |
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| 2 | DOCKET NO.: | W-01445A-05-0469 | | |
| 3 | E. Robert Spear | | | |
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